

MODERNISING & SIMPLIFYING THE COMMON AGRICULTURAL POLICY TARGETED, FLEXIBLE, EFFECTIVE





C.2 Analysis and Outlook

Directorate General for Agriculture and Rural Development European Commission



#FutureofCAP





THE FUTURE CAP PRIORITIES AT A GLANCE

- Simplification and modernisation of the CAP
- Support to the development of a knowledge-based agriculture
- > Higher ambitions on environment and climate
- A fairer and more effective distribution of support across MS and farmers





WHY: LESSONS LEARNT FROM ASSESING THE CAP

Analysis and wide public consultation confirm major achievements of the CAP...

- Increase in EU <u>competitiveness</u> turned the EU into a net agro-food value-added exporter
- Positive impact on jobs, growth and poverty reduction spread in all EU rural areas
- Relative income stability within a very volatile farm-income and commodity-price environment

...but analysis and public opinion also reveal shortcomings to be addressed...

- Despite progress, the environmental performance of EU agriculture requires improvement
- Productivity growth is mainly driven by labour outflow and less by R&I or investment
- Equity, safety net and simplicity questions persist despite CAP efforts to address them

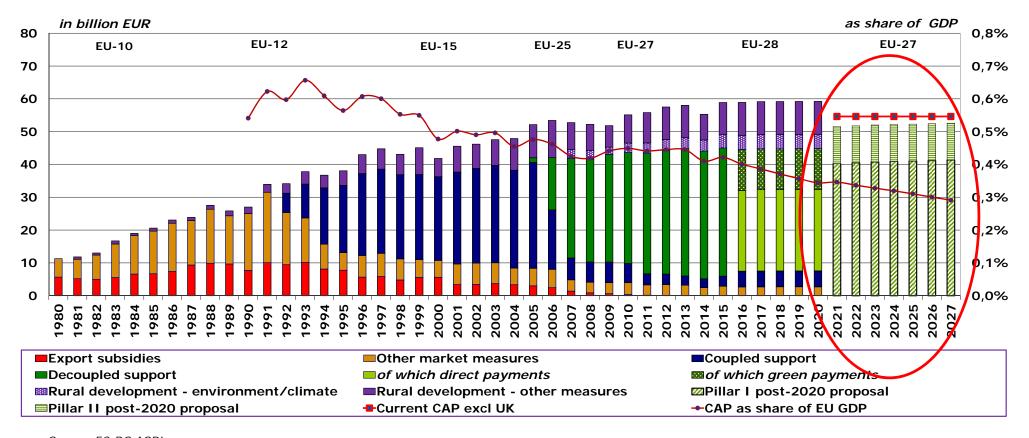
...in a changing broader environment within which the CAP operates

- Expectations about the <u>level of</u> agricultural and commodity <u>prices</u> changed from CAP post-2013
- The world trade environment has shifted from multilateral to bilateral/regional agreements
- New climate change, environmental and sustainability commitments stem from COP21 and SDGs





HOW MUCH: CAP BUDGET IN PERSPECTIVE (current prices)



Source: EC-DG AGRI.

Note: Budget figures are actual until budget year 2016, programmed from 2017-2020, and based on the MFF proposal for 2021-2027

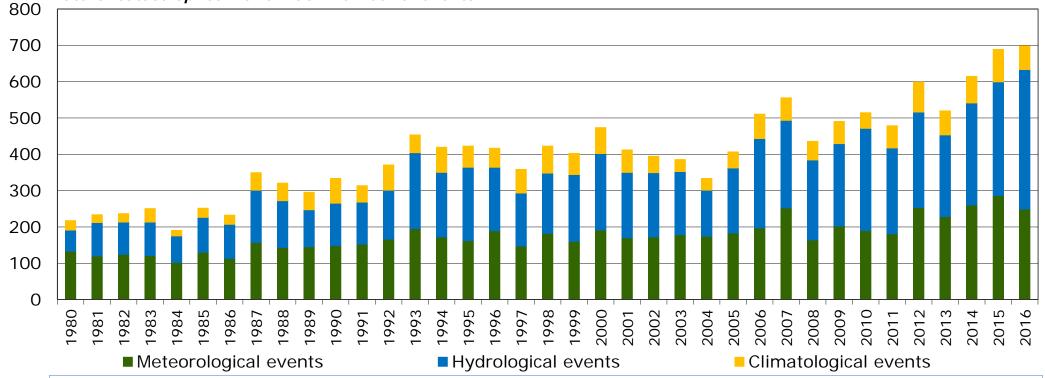
http://www.europarl.europa.eu/RegData/etudes/BRIE/2018/621864/EPRS_BRI(2018)621864_EN.pdf.





WORLDWIDE EXTREME WEATHER EVENTS





Meteorological events: Tropical storm, extra-tropical storm, convective storm, local storm

Hydrological events: Flood, mass movement

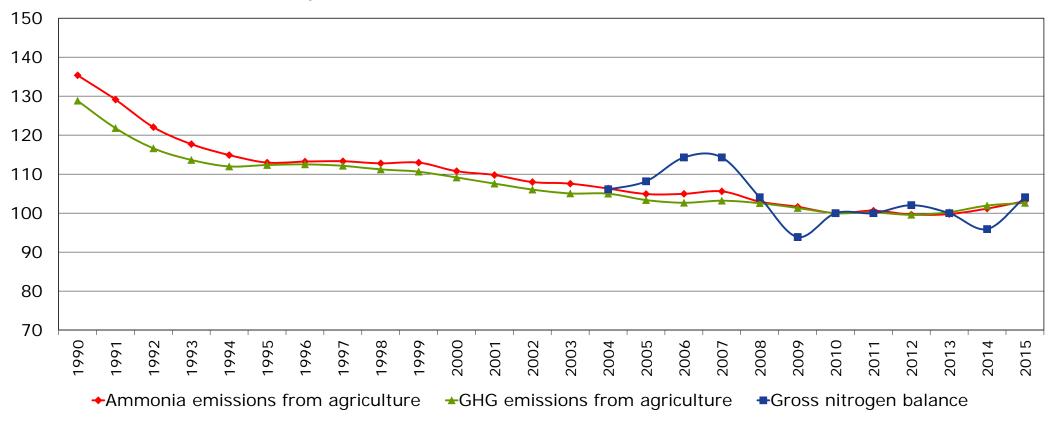
Climatological events: Extreme temperature, drought, forest fire

Source: © 2017 Münchener Rückversicherungs-Gesellschaft, Geo Risks Research, NatCatService (January 2017)



THE NEED TO DO MORE ON CLIMATE AND ENVIRONMENT

Reduction in environmental impact indicators (2010=100)



Source: Eurostat.





WHAT FOR: PRIORITIES OF THE FUTURE CAP

Strengthening environment and climate action

- <u>EU</u> sets <u>wide objectives</u> and list of available <u>types of intervention</u> on air, water, soil, biodiversity
- <u>MS Strategic plans</u> define the pertinent actions to meet EU objectives based on <u>MS specific needs</u>
- Farmers apply for schemes and comply with stringent environmental criteria defined by EU/MS

Better targeting of support

- <u>DPs</u> provide an important <u>safety net</u> for <u>farm income lagging</u> behind the rest of the economy
- Better targeting of income support improved with internal convergence and redistributive payments
- <u>Fairer distribution</u> is improved with <u>degressive cuts</u> above 60 000 € <u>and capping</u> at 100 000 €

Relying more on knowledge, innovation and technology

- A <u>better link of what we know to what we grow</u> would promote the use of <u>smart agriculture</u>
- Anticipating <u>future knowledge needs</u> promoted with more funding for <u>research</u> to address them
- Exchange and knowledge transfer relies more on improved functioning of the FAS/EIP Systems



THE 9 COMMON OBJECTIVES







REBALANCE POWER IN FOOD CHAIN







CLIMATE CHANGE ACTION

KNOWLEDGE & INNOVATION





ENVIRONMENTA CARE



CITIZENS' CONCERNS in

terms of

FOOD & **HEALTH**

QUALITY













PRESERVE LANDSCAPES & **BIODIVERSITY**

SUPPORT

GENERATIONAL

RENEWAL



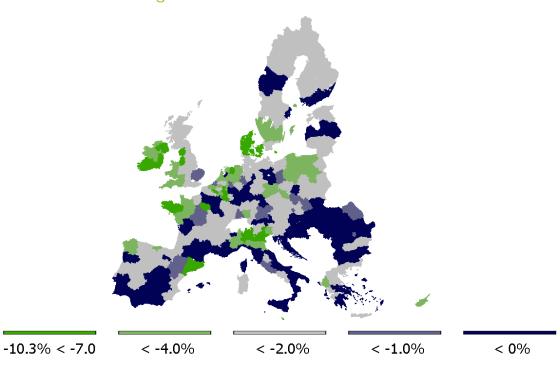




Improving water quality

- Focus on N, modelled through reduction targets of the gross nutrient balance
- Reduction targets fixed according to actual surplus, lower targets if manure trading takes place
- Close to 4% N-surplus reduction on average in the EU in the most constraining scenario
- Farmers adopt more N-efficient technologies (like precision farming)
- Significant reduction in mineral fertiliser use (with 5% at EU level)

Reduction in N-surplus per ha of UAA (relative to baseline), Most constraining scenario



Source: JRC, CAPRI model





HOW: THE NEW DELIVERY MODEL OF THE CAP

EU Specific objectives EU **Set of common Indicators Broad types of interventions** Identification of needs in MS's CAP Plan Tailor CAP interventions to their needs **MEMBER STATES Implementation / Progress towards targets**

ex. foster sustainable development and efficient management of natural resources (water, ...)

ex. I.15 Improving water quality: Gross nutrient balance on agricultural land



Agriculture and Rural Development



HOW: FOCUS ON PERFORMANCE

Multi-annual programming approach for the whole CAP

COMMON OBJECTIVES INDICATORS TYPES OF INTERVENTIONS

Assurance

Annual Performance Clearance Linking expenditure to output

Common Output Indicators

Monitoring

Policy

performance

Annual Performance Review

Checking progress towards targets



Common Result Indicators

Interim Fvaluation

Assessing performance towards objectives



Common Impact Indicators



European Commission | Agriculture and **Rural Development** **HOW: THE NEW GREEN ARCHITECTURE OF THE CAP**

Farm advisory services

Mandatory for farmers Knowledge transfer

Level of requirement

Cooperation

Innovation

40% of budget climate relevant

Voluntary for

farmers

Current architecture

Climate & Environmental measures in Pillar II

(AECM, Forestry measures, investment measures...)

Greening

(3 detailed obligations on crop diversification, permanent grassland and EFA)

Cross-compliance

(on Climate/Env, 7 GAEC standards (water, soil, carbon stock, landscape) and requirements from Nitrates Directive and Natura 2000 Directives)

New architecture

Eco-schemes in Pillar I

Climate & environmental measures in Pillar

farmers

Mandatory for

New, enhanced conditionality

(on Climate/Env, 14 practices built upon EU minima (climate change, water, soil, biodiversity and landscape) and requirements from Nitrates Directive, Water Framework Directive and Natura 2000 Directives)







FOR WHOM: A FAIRER AND MORE TARGETED DISTRIBUTION

- Reduction of all direct payments above EUR 60 000 and capping at 100 000
 - taking into account salaries and labour costs
- Complementary redistributive income support for sustainability
- Additional amount per hectare, shift from bigger to smaller and medium-sized farms
- Complementary income support for young farmers (min 2% of pilar 1 budget)
- Convergence of income support within Member States:
 - no payment entitlement with a value < 75% of the average (by 2026 at latest)
 - maximum per entitlement
- Convergence between Member States:
 - for all Member States with direct payments below 90% of the EU-27 average, the gap between their current level and 90% of that average will be closed by half over 6 years





THE CAP CYCLE: POTENTIAL RISKS

Administrative risks

Inadequate administrative capacity

Market risks

- Un-level playing field between farmers
- Insufficient uptake of intervention

Implementation issues

- Uneven national requirements
- Insufficient use of innovative solutions for checks and monitoring
- Insufficient performance

Administrative & timing issues

- Inappropriate capacity for planning
- Unfair treatment of CAP plans
- Delays in approval of CAP plans

PERFORMANCE

AND ASSURANCE

EVALUATION

EU RULES

MPLEMENTATION

POLICY

PLANNING

Inadequate strategy

- Imbalance between economic. environmental and social dimensions
- Complex or incoherent strategy
- Inadequate targeting of beneficiaries

Implementation issues

· Insufficient quality of monitoring data

Timing issues

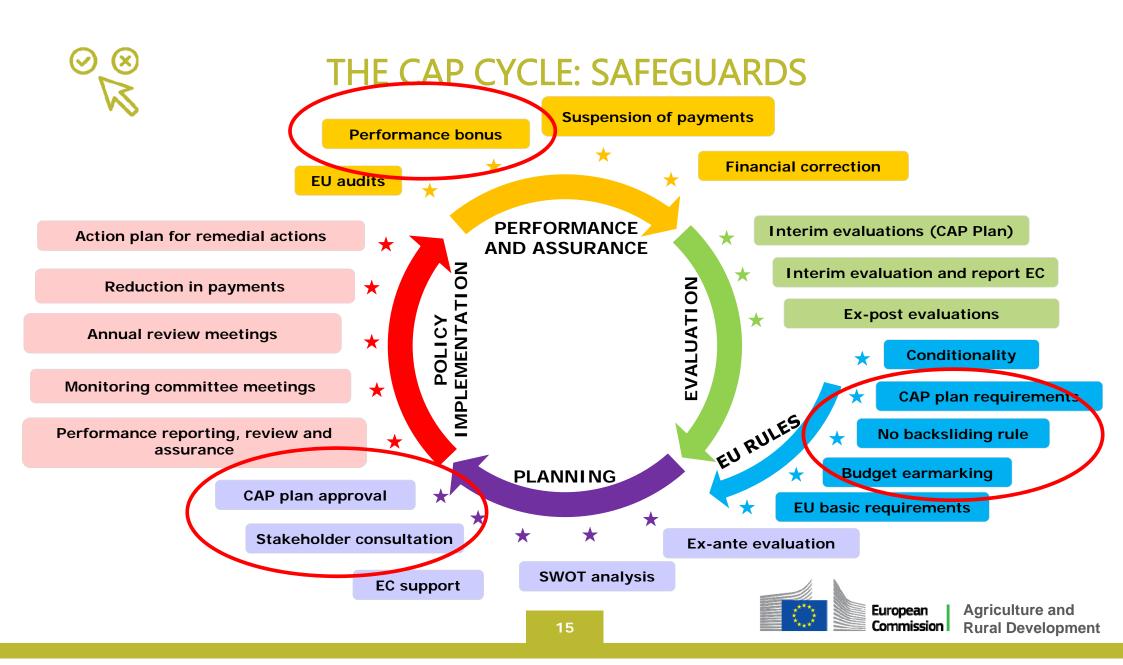
- Inadequate planning of data monitoring
- Timely evaluation results

Lack of vision

- Lack of support towards modernisation
- Lack of ambition with regard to targets



Agriculture and **Rural Development**





NEW OPPORTUNITIES

A SIMPLER CAP

- EU focus on results and performance of the policy
- **Simplification** and reduction of administrative burden
 - > stems from requirement of the CAP Strategic Plan
 - Design of a plan adapted to local needs
 - Streamline schemes in both pillars
 - Development of a more targeted framework
 - ✓ including for environment and climate-friendly practices

FOR BENEFICIARIES

- Rules defined much closer to their daily reality
- No EU Commission's audit on individual beneficiaries
- Use of technologies for faster, slimmer and more automatic fulfilment of administrative procedures
- Access to impartial farm advice and assistance in applying for support

FOR ADMINISTRATIONS

- Less prescription from EU requirements
- Stability in governance structures (Paying Agencies, Certification Bodies)
- Stability in systems (IACS, LPIS)
- Streamlining of reporting requirements



PUSH FOR NEW TECHNOLOGIES

EXTENDED FARM ADVICE

A MODERN CAP

Huge potential to save time, money:

- Development of an "area monitoring system" (i.e. a system based on systematic, year-round remote observation of agricultural activities) with potential of replacing classical control methods
- Geo-spatial application (GSA), a digital application that integrates GIS technology, will continue to be the default method of submitting applications
- Pre-fill of application with as much up-to-date and reliable information as possible (e.g. data from the Land Parcel Identification System)
- Beneficiaries will get access to improved farm advice
- Farm advice will cover all requirements of the CAP strategic plan
 - > including conditionality
- Extensive list of new elements in farm advice
 - Rural development interventions, financial instruments and business plans (included in CAP Plans), Clean Air Directive, National Emission Ceiling Directive, Animal Health Law, Plan Health Law, Practices against anti-microbial resistance, Risk management, Innovation support (with European Innovation Partnerships), Development of digital technologies





A TENTATIVE OUTLOOK

2018 - 2019

Debate in the European Parliament and in the Council on the CAP proposals

Spring 2019

Possible agreement of the next MFF 2021-2027 by the Heads of States and Governments

Spring 2019

Possible adoption of the next CAP 2021-2027 by the co-legislators

May 2019

Elections of the European Parliament

2021

Preparation of the CAP implementation

Possible entry into force of the new CAP



REPORTS AND MORE INFORMATION AVAILABLE AT:

MFF Material

https://ec.europa.eu/commission/publications/factsheets-long-term-budget-proposals_en

CAP legislative proposals

https://ec.europa.eu/info/food-farming-fisheries/key-policies/common-agricultural-policy/future-common-agricultural-policy_en

Impact Assessment

https://ec.europa.eu/agriculture/policy-perspectives/impact-assessment/index_en.htm https://ec.europa.eu/agriculture/consultations/cap-modernising/2017_en

Background AGRI material

https://ec.europa.eu/agriculture/index_en.htm https://ec.europa.eu/agriculture/statistics_en

https://ec.europa.eu/agriculture/cap-indicators_en

Thank you for your attention!





THE CAP IN THE MFF CONTEXT

Continuity within new EU priorities in a post-BREXIT MFF

- A <u>5% cut</u> in CAP expenditure, but a <u>more targeted approach</u> to improve efficiency and performance
- The <u>"C"</u> in the CAP <u>remains strong</u>, implies a <u>better sharing of responsibilities</u> between EU and MS
- Better link to other policies (esp. environment, climate, research, health) improves mutual efficiency

Main changes in the CAP

- Stronger <u>environmental/climate ambition</u> with conditionality, echo-schemes and <u>strategic plans</u>
- Specifying the <u>objectives</u> that add EU value render the CAP <u>more sustainable</u>, <u>simpler and modern</u>
- <u>Better targeting</u> of support <u>improves synergies between the economy and the environment</u>

Main expected impact from changes

- Stronger reliance on <u>research</u>, <u>knowledge transfer and digital economy</u> to <u>modernise</u> CAP and sector
- A <u>needs-based approach</u> increases <u>subsidiarity</u> and <u>flexibility</u> to promote <u>common EU objectives</u>
- The CAP shift from compliance to performance parallels MFF shift towards more focus on incentives

